FREEDOM OF INFORMATION AND PRIVACY ACTS

SUBJECT: CUSTODIAL DETENTION
SECURITY INDEX

FILE NUMBER: 100-358086

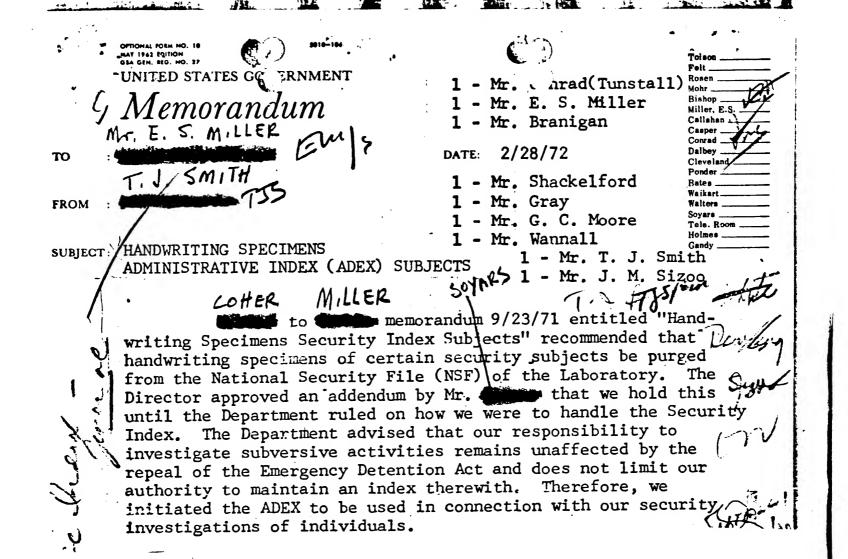
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FEDERAL BUREAU OF INVESTIGATION

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MAT 1962 EDITION Raker UNITED STATES GOVERNMENT Bates 1 - Mr. Felt Bishop 1 - Mr. Dalbey Callahan Cleveland 1 - Mr. Callahan Conrad MM. E.S. MILLER 1 - Mr. Soyars (Mr. Row) Dalbey DATE: 8/29/72 Jenkins 1 - Mr. Miller Miller; E.S. 1 - Mr. Branigan Ponder Sovara 1 - Mr. R. D. Cotter FROM Walters 1 - Mr. A. W. Gray Tele. Room .___ Mr. Kinley . 1 - Mr. G. C. Moore Mr. Armstrong _ 1 - Mr. R. L. Shackelford ADMINISTRATIVE INDEX Mrs. Neenan ___ 1 - Mr. J. M. Sizoo STREAMLINING MEASURES 1 - Mr. T. J. Smith 1 - Inspector # 190-43 SECURITY INDEN- GENEYAL

BACKGROUND

outgrowth of

By way of background, the ADEX is an outgrowth of the old Security Index program which in itself was an integral part of the Emergency Detention Program. The Emergency Detention Program in latter years derived its authority from Title II of the Internal Security Act of 1950 (better known as the Emergency Detention Act). In the Fall of 1971 the Emergency Detention Act was repealed by Congress and we, of course, immediately discontinued the Emergency Detention Program. Since the Security Index was in actuality an extension of an integral part of the Emergency Detention Program, it was believed that the Security Index as it was structured should also be discontinued II.

From an administrative standpoint, however, it was believed that the Bureau should be able to immediately identify individuals who constitute a threat to the national security, particularly during time of national emergency. The Security Index enabled us to retrieve information pinpointing such individuals. Representatives of the Department, during a meeting following repeal of the Emergency Detention Active pointed out that even though Congress has now prohibited a program for emergency apprehension and detention, circumstances might someday be such

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Memorandum to Mr. E. S. Miller Re: Administrative Index Streamlining Measures

that the Government might have to defend itself from attack and that it would be necessary at such time to quickly identify persons who were a threat to the national security so that could go to a joint session of Congress and ask for emergency who threaten existence of the Government.

The Department advised after consultation that the FBI's authority to investigate individuals engaged in subversive activity had not been eroded by repeal of the Emergency Detention Act, and that further repeal of this Act did not in any way prohibit the FBI from maintaining an administrative index of individuals who were under investigation for subversive activity. Accordingly, we devised the Administrative Index for the purpose of being able to quickly identify persons representing a threat to the national security. Since we already had the identities of such persons contained in the Security Index, we used the Security Index as a basis for setting up the Administrative Index. The major difference, of course, was that whereas persons listed in Security Index had been listed with a view of possible apprehension and detention, the persons being listed in ADEX would not be subject to detention, but would be listed for ready identification purposes.

Since persons listed in ADEX would not be subject to apprehension and detention, the requirement for Departmental concurrence in listing no longer existed. Also, since the detention factor was no longer a major issue, persons could be listed irrespective of degree of threat they may represent to the national security.

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